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12 August 1987

MEMORANDUM FOR THE RECORD

25X1 FROM: [REDACTED]
Planning and Policy Office, ICS

25X1 SUBJECT: US National Space Policy [REDACTED]

1. The Intelligence Sector Working Group, formed in response to an NSC-directed effort to conduct a comprehensive review of the existing National Space Policy, held its first meeting on 7 August (see agenda at Attachment 1) at the [REDACTED] Attendees (see Attachment 2), all of whom are from the Intelligence Community, were nominated in response to a 31 July 1987 invitation memorandum from the Chairman, Planning Working Group. [REDACTED]

2. [REDACTED] Deputy Director of the Planning and Policy Office, ICS, Chairman of the working group, opened the meeting with an overview of the purpose of the space policy review and situation which led the NSC to issue the Terms of Reference (TOR) (Attachment 3). The Intelligence Sector Working Group relationship to the SIG/IG structure which will be used in the review process and the limited time period allowed for completing actions necessary to present recommendations for Presidential decision by 30 October were discussed. Attendees were requested to provide comments, if any, on the TOR by COB 7 August to permit the chairman to suggest modifications to the NSC. Comments on the NSC-prepared draft baseline space policy document (Attachment 4) were requested to be submitted to [REDACTED] by COB 11 August 1987. The chairman advised the attendees of the NSC plans to provide only a two-week "closed" period before each working group would be opened to IG(Space) participants who want to attend. The need to have Intelligence Community agreement on the policy statements and proposed modifications prior to the "opening up" of the Intelligence Sector Working Group to participants from outside the Intelligence Community was emphasized by the chairman. [REDACTED]

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SUBJECT: US National Space Policy (U)

25X1 3. [] next discussed the effort underway by the Department of
 25X1 Defense to prepare a military space net assessment which will provide an
 understanding of US and Soviet relative strengths and weaknesses. The
 25X1 steering group formed to oversee the work is chaired by [] and
 includes Mr. Kerr, Dr. Ikle, Mr. Godwin, and Generals Herres and Abrahamson as
 members. Subordinate groups established to prepare the net assessment
 include; a DoD core group (co-chaired by Generals Rankin and Moorman), and the
 25X1 working group which is preparing the assessment to be presented in the form of
 an annotated briefing (DCI representative is [] Red/Blue
 25X1 information to support the assessment will be provided in the areas of space
 support, force enhancement, space control, force application, intelligence,
 25X1 industrial base, and technology. []

25X1 4. [] then introduced [] from CIA/OSWR to
 provide information on the status of a report being prepared for the NASA
 Advisory Council which documents the current and future objectives and
 capabilities of the world's civil space program. The study which was
 conducted from 1 April 1987 to 6 July 1987 is expected to be available to the
 NASA Advisory Council by the end of September 1987 for use in developing plans
 for the US civil sector. When published, the study results will serve as the
 NASA civil/commercial sector report which the NSC also requested as a
 companion to the DoD military space assessment. During follow-on discussions,
 25X1 [] pointed out that the report will contain a statement that the
 25X1 opinions are those of the contractor not of CIA. []

25X1 5. The next meeting of the working group will be held on 14 August 1987
 at 1000 in []

Attachments:

- Tab 1 - Agenda (U)
- Tab 2 - List of Attendees (U)
- Tab 2 - Terms of Reference (S)
- Tab 3 - NSC Draft on Space Policy

cc: Chairman, SIGINT Committee
 Chairman, MASINT Committee
 Chairman, COMIREX Committee

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SUBJECT: US National Space Policy (U)

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Attachment 1

7 August 1987

AGENDA

Intelligence Sector Working Group

- o Purpose/Background
 - NSDD Review TOR
 - Review Schedule
- o Draft NSDD Review
- o Special Topic
- o Action Assignments
- o Next Meeting

Attachment 2

**National Space Policy
Intelligence Sector Working Group Meeting
7 August 1987**

<u>Name</u>	<u>Organization</u>	<u>Phone Number</u>
	ICS/PP0	225X1
	ICS/PP0	
	USAFSS	
Barry Springer	OSD/C ³ I	25X1
	CIA/OSWR	
Michael Egbert	DOS/INR	
Frank Collins	DOS/INR	25X1
	CIA/OD&E	
	DIA/DP	
	ICS/CMX	
	NSA/Q11	
	ICS/SC	

CONFIDENTIAL

DRAFT

28 July 1987

TERMS OF REFERENCE
 REVIEW OF NATIONAL SPACE POLICY

Attachment 3

BACKGROUND

NSDD-42, which comprehensively established national space policy on July 4, 1982, has provided the guiding framework for US space programs over the past five years. However, there have been a number of significant changes over this time frame. Among those are unanticipated events, Presidential decisions that have modified or amplified certain of the 1982 policy tenets, and the establishment of new space programs. These key events include:

- Establishment of SDI
- Commitment to a U.S. space station
- STS and ELV failures, resulting in a policy of maintaining more balanced mix of space launch vehicles
- Commercialization of ELVs
- Organizational initiatives in several governmental agencies
- National Commission on Space report
- Increased foreign competition in space launch services, remote sensing, etc.
- Constraints on ASAT testing
- Continued progress of Soviet space program in both military and scientific areas

PURPOSE

As a result of these events and opportunities, the Administration is faced with a number of policy decisions that may determine the U.S. posture in space for the foreseeable future. Any necessary revisions to National Space Policy will serve as a framework and guide for these decisions.

This effort is directed at performing a comprehensive review of existing national space policy and, if necessary, recommending changes.

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STRUCTURE

25X1 In accordance with NSDD-42, SIG (Space) will provide the forum for all Federal agencies to register their views on this national space policy review. []

25X1 Representatives of the Office of Management and Budget and the Office of Science and Technology Policy will be included as participants in the various forums and working groups of this effort. Other departments or agencies will participate as required, consistent with their expertise, areas of responsibility, and the need to accomplish this review expeditiously.

25X1 IG (Space), chaired by Roger DeKok of the NSC staff, with Tom Rona of OSTP as deputy chairman, will oversee the working groups that will be formed to actually conduct this review. Working Groups are envisioned for the following cross-discipline areas:

25X1 A core working group will be established to pull together a current version of space policy that accurately reflects Presidential decisions beginning with NSDD-42 and all subsequent relevant decisions to date. When completed, this product will form the baseline for determining whether deletions, additions, or modifications to National Space Policy are necessary. []

ILLEGIB ✓
25X1 - Working groups will accomplish comparisons of U.S.-Foreign (predominantly Soviet) space capabilities in the areas of both national security and civil/commercial/scientific space programs. NASA with DCI support will lead the latter working group, while DOD with DCI support will lead the former. 25X1 The chairpersons of these two working groups will interact to ensure product consistency. []

25X1 Additional working groups will be established to address the activities of the three separate, but closely coordinated U.S. space program sectors established in NSDD-42: military, national foreign intelligence, and civil/commercial. DOD will lead the military group; DCI will lead the intelligence group; and NASA will lead the civil/commercial group, with DOC as the Vice-Chairperson. []

25X1 The sector working groups will perform detailed reviews to draft modifications to the policy baseline, carefully documenting the justification for the proposed change and drafting proposed implementing language for the appropriate section of any revised NSDD. Any revisions must concentrate on the broad, national-level themes appropriate for Presidential review, avoiding unnecessarily low levels of programmatic detail. While each working group will be responsible for identifying its own proposed modifications, the following example will be illustrative. []

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NSDD-42 states that "The United States space program will comprise three separate distinct, and strongly interacting sectors -- Military, National Foreign Intelligence, and Civil." While subsequent NSDDs (e.g., NSDD-94, 144, 254) have given major impetus to commercial space activities, commercial space activities are not currently recognized as a separate sector of national space policy. The pros and cons of doing so should be analyzed and, if necessary, appropriate policy modification language (with supporting rationale) developed.

PROCESS

The first effort to be initiated will be the space program comparisons in the two areas described. These efforts will form the basis for subsequent discussion of the "space leadership" issue, and any initiatives necessary to redress imbalances that need to be remedied. While this effort is underway, a quick effort will be undertaken by the core working group to produce a "baseline" document that accurately reflects current national space policy, i.e., a consolidation of all relevant NSDDs beginning with NSDD-42 and continuing through NSDD-261. Once all parties agree with this baseline, individual sector and cross-sector working groups will meet to identify areas where current policy requires modification or expansion, or areas where additional policy is proposed. Care must be taken to frame the outputs in language suitable for this overarching national policy document. IG/SIG(Space), supported by the core working group, will meet to approve proposed changes and resolve issues. Unresolved issues will be prepared for Senior Review Group consideration prior to Presidential review.

PRODUCTS

This review effort will examine existing national space policy, as embodied in NSDD-42 and subsequent Presidential Decisions, for consistency, clarity, and appropriateness. If necessary, revisions will be proposed and carefully justified. In addition, as appropriate, new areas of policy will be proposed for SIG/IG consideration. In the event that the reviews and assessments described in this TOR result in a policy revision recommendation, the revised policy (including alternative policies, as necessary) will be documented in an NSDD for Presidential approval/-alternative selection. As a by-product of this process, reports will be produced to document the space program comparisons described earlier in this TOR, as well as the national-level planning and implementation necessary to pursue long-range space objectives. Unresolved issues will be presented to the IG/SIG in the following format:

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25X1 a. The identification and development of the issue;

25X1 b. (For each issue) - Alternative policy or programmatic options, along with proposed implementation language.

25X1 - Analysis of the corresponding impacts in terms of U.S. space posture

25X1 - Budget impacts

25X1 - Pros and cons discussion

25X1 c. (For each issue) - Language recommended for revised national space policy

25X1 CONSTRAINTS

25X1 In order to enable any policy revisions or implementation actions to affect the FY 89 President's budget, this effort must be accomplished on an expedited schedule. Tentative milestones are identified in Tab A to these TOR.

25X1 The U.S. budget situation, the Administration's commitment to deficit reduction, and the Gramm/Rudman/Hollings legislation require that the budget implications of all proposed policy revisions be given careful scrutiny. The cost implications of any recommended policy revisions should be identified. Such policy revisions, including any new initiatives should be addressed in relation to ongoing lower priority efforts that could be curtailed, modified, or eliminated.

Attachment

Tab A

Action Plan

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**ACTION PLAN
FOR
REVIEWING NATIONAL SPACE POLICY**

- **IG(Space) Organizational Meeting** **31 Jul**
 - **Review Terms of Reference**
 - **Form Working Groups**
 - **Begin Space Program Comparisons:
National Security and Civil/Commercial**
- **Working Group Meetings** **31 Jul - 2 Sep**
 - **Review Current Policy and US Posture**
 - **Assess Need for Policy Changes**
 - **Identify Needed Policy Changes**
 - **Identify Needed Implementation
Alternatives and Implications**
 - **Assess Budgetary Options**
- **IG(Space) Reviews of any Needed Policy (As Necessary)
Changes/Implementation Alternatives**
- **IG(Space) Review of Program Comparisons/
Interim Findings** **4 Sep**
- **SIG(Space) Review of Program Comparisons/
Interim Findings** **11 Sep**
- **Working Group Meetings to Accommodate
SIG(Space) Recommendations and Prepare
Documentation** **14 Sep - 5 Oct**
- **IG(Space) Review** **6 Oct**
- **SIG(Space) Review** **13 Oct**
- **PRG/NSPG Reviews
(as appropriate)** **6 - 16 Oct**
- **Presidential Decision (as necessary)** **30 Oct**

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